# Annual Certification Report to those charged with governance 2011/12 Peterborough City Council



Government and Public Sector – Annual Certification Report to those charged with governance

January 2013





The Members of the Audit Committee Peterborough City Council Town Hall Bridge Street PETERBOROUGH PE1 1HG

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Ladies and Gentlemen

#### Annual Certification Report (2011/12)

We are pleased to present our Annual Certification Report which provides members of the Audit Committee with a high level overview of the results of certification work we have undertaken at Peterborough City Council in 2011/12.

We have also summarised our fees for 2011/12 certification work in Appendix A.

#### **Results of Certification work**

For the period ended 31 March 2012 we certified three claims and returns worth a final net total of  $\pounds$ 175,452,236. Of these, none were amended following certification work undertaken;two, however, required qualification letters to set out matters arising from the certification of the claim or return. We set out further details in the attached report.

We identified a number of matters relating to the Council's arrangements for preparation of claims and returns during the course of our work, some of which were of a minor nature. The most important of these matters have been brought to your attention in this report.

We ask the Audit Committee to consider the content of this report.

Yours faithfully,

PricewaterhouseCoopers LLP

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## Introduction

#### Scope of work

Grant-paying bodies pay billions of pounds in subsidies and grants each year to local authorities and often require certification, by an appropriately qualified auditor, of the claims and returns submitted to them. Certification work is not an audit but a different kind of assurance engagement which reaches a conclusion but does not express an opinion. This involves applying prescribed tests, as set out within Certification Instructions ("CIs") issued to us by the Audit Commission, which are designed to give reasonable assurance that claims and returns are fairly stated and in accordance with specified terms and conditions; where this is not the case matters are raised in a 'qualification letter'.

The Audit Commission is required by law to make certification arrangements for grant-paying bodies when requested to do so and sets thresholds for claim and return certification, as well as the prescribed tests which we as local government appointed auditors must undertake. We certify claims and returns as they arise throughout the year to meet the certified claim/return submission deadlines set by grant-paying bodies. Our role is to act as 'agents' of the Audit Commission when undertaking certification work; certification work is not an audit but a different form of assurance engagement, the precise nature of which will vary according to the claim or return; we are required to carry out work and complete the auditor certificate in accordance with the arrangements and requirements set by the Commission.

We consider the results of certification work when performing other Code of Audit Practice work at the Authority, including for our conclusions on the financial statements and on value for money.

# Statement of Responsibilities of Grant-Paying Bodies, Authorities, the Audit Commission and Appointed Auditors in Relation to Claims and Returns

In November 2010 the Audit Commission updated the 'Statement of Responsibilities of Grant-Paying Bodies, Authorities, the Audit Commission and Appointed Auditors in Relation to Claims and Returns'. This is available from the Audit Commission's website. The purpose of this Statement is to summarise the Audit Commission's framework for making certification arrangements and to assist grant-paying bodies, authorities, and the Audit Commission's appointed auditors by summarising their respective responsibilities and explaining where their different responsibilities begin and end.

#### Code of Audit Practice and Statement of Responsibilities of Auditors and of Audited Bodies

In March 2010 the Audit Commission issued a revised version of the 'Statement of Responsibilities of Auditors and of Audited Bodies'. It is available from the Chief Executive of each audited body and on the Audit Commission's website. The purpose of the Statement is to assist auditors and audited bodies by explaining where the responsibilities of auditors begin and end and what is to be expected of the audited body in certain areas. Reports and letters prepared by appointed auditors and addressed to members or officers are prepared for the sole use of the audited body and no responsibility is taken by auditors to any member or officer in their individual capacity or to any third party. **Results of Certification Work** 

## **Results of Certification Work**

#### Claims and returns certified

A summary of the claims and returns certified during the year is set out in the table below. In two cases qualification letters were required to set out matters arising from the certification of the claim/return. None of the claims/returns were amended following the certification work undertaken. All deadlines for submission of certified claims/returns were met. Fee information for the claims and returns is summarised in Appendix A.

#### Claims and returns certified in 2011/12

CI Reference	Scheme Title	Form	Original Value (£)	Final Value (£)	Amendment	Qualification
BEN01	Housing and Council Tax Benefits Scheme	MPF720A	81,153,768	81,153,768	No	Yes
LA01	National Non Domestic Rates Return	NNDR3	84,755,674	84,755,674	No	No
PENo5	Teacher's Pension Return	TR17	9,542,794	9,542,794	No	Yes

#### Matters arising

The most important matters we identified through our certification work are summarised below.

Housing and Council Tax Benefits Scheme 2011/12

Our testing identified a number of errors in relation to the Council's compliance with Housing and Council Tax Benefit regulations. No amendments were made to the claim, however we reported a number of matters to the DWP in a qualification. In summary, the matters related to:

- 13 cases of misclassification of overpayments (total value: £11,044) and three cases of underpaid benefit (total value: £168) within non HRA rent ٠ rebates and two cases of underpaid benefit within rent allowances (total value: £7,219);
- 24 cases of misclassification of overpayments (total value: £28,920) and one case of underpaid benefit (total value: £662) within council tax benefit; ٠ and

• a system error was identified which has caused the incorrect figures to be calculated within the benefit subsidy system for Council Tax Benefit modified schemes. The system has not included the affect of subsequent adjusting payments within each individual subsidy case. The net impact of this error is  $\pounds$ 446.

The misclassification of overpayments, underpayment of benefit and error in uncashed cheques were also identified in 2010/11. We recommend that the Council considers whether further training is required to minimise the possibility that errors occur in future.

#### **Teachers Pensions Return**

We noted a minor difference of £325 between the teachers' contributions paid as per the payroll system compared to the figure declared in the claim form.

# Appendices

# Appendix A

### **Certification Fees**

The fees for certification of each claim/return are set out below:

Claim/Return	2011/12 (£)	2010/11 (£)	Comment
BEN01 Housing and Council Tax Benefits Scheme	26,500	23,000	Increase in fee due to additional testing performed as a result of errors in the initial samples tested.
LA01 National Non Domestic Return (NNDR)	5,000	5,000	-
PEN05 Teacher's Pension Return	4,800	4,800	-
Total	36,300	32,800	

These fees reflect the Council's current performance and arrangements for certification.

### Glossary

#### Audit Commission Definitions for Certification work

#### Abbreviations used in certification work are:-

<b>'appointed auditor</b> ' is the auditor appointed by the Audit Commission under section 3 of the Audit Commission Act 1998 to audit an authority's accounts who, for the purpose of certifying claims and returns under section 28 of the Act, acts as an agent of the Commission. In this capacity, whilst qualified to act as an independent external auditor, the appointed auditor acts as a professional accountant undertaking an assurance engagement governed by the Commission's certification instruction arrangements;	<b>'claims</b> ' includes claims for grant or subsidies and for contractual payments due under agency agreements, co-financing schemes or otherwise;
<b>'assurance engagement'</b> is an engagement performed by a professional accountant in which a subject matter that is the responsibility of another party is evaluated or measured against identified suitable criteria, with the objective of expressing a conclusion that provides the intended user with reasonable assurance about that subject matter;	<b>'Commission</b> ' refers to either the Audit Commission or the Grants Team of the Audit Policy and Regulation Directorate of the Commission which is responsible for making certification arrangements and for all liaison with grant-paying bodies and auditors on certification issues;
<b>'auditor'</b> is a person carrying out the detailed checking of claims and returns on behalf of the appointed auditor, in accordance with the Commission's and appointed auditor's scheme of delegation;	<b>'grant-paying bodies</b> ' includes government departments, public authorities, directorates and related agencies, requiring authorities to complete claims and returns;
<b>'authorities</b> ' means all bodies whose auditors are appointed under the Audit Commission Act 1998, which have requested the certification of claims and returns under section 28(1) of that Act;	<ul> <li>'returns' are either:</li> <li>returns in respect of grant which do not constitute a claim, for example, statements of expenditure from which the grant-paying body may determine grant entitlement; or</li> <li>returns other than those in respect of grant, which must or may be certified by the appointed auditor, or under arrangements made by the Commission;</li> </ul>
<b>'certification instructions'</b> ('CIs') are written instructions from the Commission to appointed auditors on the certification of claims and returns;	<b>'Statement'</b> is the Statement of responsibilities of grant-paying bodies, authorities, the Audit Commission and appointed auditors in relation to claims and returns, available from www.audit-commission.gov.uk;
<b>'certify</b> ' means the completion of the certificate on a claim or return by the appointed auditor in accordance with arrangements made by the Commission;	<b>'underlying records'</b> are the accounts, data and other working papers supporting entries on a claim or return.



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